

*50th Anniversary 1963-2013*



**Joshua Basin Water District**

**Annual Financial Report**

**For the Fiscal Years Ended June 30, 2013 and 2012**



**Charles Z. Fedak & Company**

Certified Public Accountants

An Accountancy Corporation



**Joshua Basin Water District  
Board of Directors as of June 30, 2013**

<b>Name</b>	<b>Title</b>	<b>Elected/ Appointed</b>	<b>Current Term</b>
Mickey Luckman	President	Elected	12/12-12/16
Victoria Fuller	Vice President	Elected	12/12-12/14
Paul Frank Coate	Director	Elected	12/12-12/16
Michael Reynolds	Director	Elected	12/12-12/16
Gary L. Wilson	Director	Elected	12/10-12/14

**Joshua Basin Water District  
Susan Greer, Interim General Manager  
61750 Chollita Road  
Joshua Tree, California 92252-0675  
(760) 366-8438 – [www.jbwd.com](http://www.jbwd.com)**

**Joshua Basin Water District**

**Annual Financial Report**

**For the Fiscal Years Ended June 30, 2013 and 2012**

**Joshua Basin Water District**  
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# **Financial Section**





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# Charles Z. Fedak & Company

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An Accountancy Corporation

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## Independent Auditor's Report

Board of Directors  
Joshua Basin Water District  
Joshua Tree, California

### Report on the Financial Statements

We have audited the accompanying financial statements of the Joshua Basin Water District (District) as of and for the years ended June 30, 2013 and 2012, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

#### *Management's Responsibility for the Financial Statements*

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### *Auditor's Responsibility*

Our responsibility is to express opinions on these financial statements based on our audits. We conducted our audits in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audits to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### *Opinions*

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the District, as of June 30, 2013 and 2012, and the respective changes in financial position, and, cash flows thereof for the years then ended in accordance with accounting principles generally accepted in the United States of America.

## Independent Auditor's Report, continued

### *Other Matters*

#### *Required Supplementary Information*

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis on pages 3 through 6 and the required supplementary information on page 26 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### **Other Reporting Required by *Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated September 30, 2013, on our consideration of the District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control over financial reporting and compliance. This report can be found on pages 27 and 28.

*Charles Z. Fedak and Company CPAs - An Accountancy Corporation*

**Charles Z. Fedak and Company, CPAs – An Accountancy Corporation**  
Cypress, California  
September 30, 2013



**Joshua Basin Water District**  
*Management's Discussion and Analysis*  
**For the Fiscal Years Ended June 30, 2013 and 2012**

The following Management's Discussion and Analysis (MD&A) of activities and financial performance of the Joshua Basin Water District (District) provides an introduction to the financial statements of the District for the fiscal years ended June 30, 2013 and 2012. The two year presentation is provided for comparative purposes. We encourage readers to consider the information presented here in conjunction with the basic financial statements and related notes, which follow this section.

**Financial Highlights**

- The District's net position increased 15.4%, or \$4,478,194 to \$33,581,618 in fiscal year 2013, as a result of operations.
- In 2013, the District's operating revenues decreased 6.4%, or \$274,908, primarily due to a decrease in all operating revenue categories.
- In 2013, the District's operating expenses before depreciation decreased only \$6,089.

**Required Financial Statements**

This annual report consists of a series of financial statements. The Statement of Net Position, Statement of Revenues, Expenses and Changes in Net Position and Statement of Cash Flows provide information about the activities and performance of the District using accounting methods similar to those used by private sector companies.

The Statement of Net Position includes all of the District's investments in resources (assets) and the obligations to creditors (liabilities). It also provides the basis for computing a rate of return, evaluating the capital structure of the District and assessing the liquidity and financial flexibility of the District. All of the current year's revenue and expenses are accounted for in the Statement of Revenues, Expenses and Changes in Net Position. This statement measures the success of the District's operations over the past year and can be used to determine if the District has successfully recovered all of its costs through its rates and other charges. This statement can also be used to evaluate profitability and credit worthiness. The final required financial statement is the Statement of Cash Flows, which provides information about the District's cash receipts and cash payments during the reporting period. The Statement of Cash Flows reports cash receipts, cash payments and net changes in cash resulting from operations, investing, non-capital financing, and capital and related financing activities and provides answers to such questions as where did cash come from, what was cash used for, and what was the change in cash balance during the reporting period.

**Financial Analysis of the District**

One of the most important questions asked about the District's finances is, "Is the District better off or worse off as a result of this year's activities?" The Statement of Net Position and the Statement of Revenues, Expenses and Changes in Net Position report information about the District in a way that helps answer this question.

**Joshua Basin Water District**  
**Management's Discussion and Analysis**  
**For the Fiscal Years Ended June 30, 2013 and 2012**

**Financial Analysis of the District, continued**

These statements include all assets and liabilities using the *accrual basis of accounting*, which is similar to the accounting method used by most private sector companies. All of the current year's revenues and expenses are taken into account regardless of when the cash is received or paid.

These two statements report the District's *net position* and changes in them. You can think of the District's net position – the difference between assets and liabilities – as one way to measure the District's financial health, or *financial position*. Over time, *increases or decreases* in the District's net position are one indicator of whether its *financial health* is improving or deteriorating. However, one will need to consider other non-financial factors such as changes in economic conditions, population growth, zoning and new or changed government legislation, such as changes in Federal and State water quality standards.

**Notes to the Basic Financial Statements**

The notes provide additional information that is essential to a full understanding of the data provided in the basic financial statements. The notes to the basic financial statements can be found on pages 11 through 25.

**Statement of Net Position**

	<b>Condensed Statements of Net Position</b>				
	<u>2013</u>	<u>2012</u>	<u>Change</u>	<u>2011</u>	<u>Change</u>
<b>Assets:</b>					
Current assets	\$ 6,976,260	6,756,057	220,203	6,323,612	432,445
Non-current assets	1,044,546	37,654	1,006,892	36,934	720
Capital assets, net	<u>32,428,751</u>	<u>26,741,763</u>	<u>5,686,988</u>	<u>27,286,496</u>	<u>(544,733)</u>
<b>Total assets</b>	<u>40,449,557</u>	<u>33,535,474</u>	<u>6,914,083</u>	<u>33,647,042</u>	<u>(111,568)</u>
<b>Liabilities:</b>					
Current liabilities	3,407,832	673,494	2,734,338	925,474	(251,980)
Non-current liabilities	<u>3,460,107</u>	<u>3,758,556</u>	<u>(298,449)</u>	<u>3,949,785</u>	<u>(191,229)</u>
<b>Total liabilities</b>	<u>6,867,939</u>	<u>4,432,050</u>	<u>2,435,889</u>	<u>4,875,259</u>	<u>(443,209)</u>
<b>Net position:</b>					
Net investment in capital assets	28,969,751	22,868,325	6,101,426	23,231,058	(362,733)
Unrestricted	<u>4,611,867</u>	<u>6,235,099</u>	<u>(1,623,232)</u>	<u>5,540,725</u>	<u>694,374</u>
<b>Total net position</b>	<u>33,581,618</u>	<u>29,103,424</u>	<u>4,478,194</u>	<u>28,771,783</u>	<u>331,641</u>
<b>Total liabilities and net position</b>	<u>\$ 40,449,557</u>	<u>33,535,474</u>	<u>6,914,083</u>	<u>33,647,042</u>	<u>(111,568)</u>

As noted earlier, net position may serve over time as a useful indicator of a government's financial position. In the case of the District, assets of the District exceeded liabilities by \$33,581,618 and \$29,103,424 as of June 30, 2013 and 2012, respectively.

By far the largest portion of the District's net position (86% as of June 30, 2013, and 78% as of June 30, 2012) reflects the District's investment in capital assets (net of accumulated depreciation) less any related debt used to acquire those assets that is still outstanding. The District uses these capital assets to provide services to customers within the District's service area; consequently, these assets are not available for future spending.

At the end of fiscal years 2013 and 2012, the District showed a positive balance in its unrestricted net position of \$4,611,867 and \$6,235,099, respectively, which may be utilized in future years. See note 10 for further information.

**Joshua Basin Water District**  
**Management's Discussion and Analysis**  
**For the Fiscal Years Ended June 30, 2013 and 2012**

**Statement of Revenues, Expenses and Changes in Net Position**

Condensed Statements of Revenues, Expenses and Changes in Net Position

	<u>2013</u>	<u>2012</u>	<u>Change</u>	<u>2011</u>	<u>Change</u>
<b>Revenue:</b>					
Operating revenue	\$ 3,992,528	4,267,436	(274,908)	4,017,318	250,118
Non-operating revenue	816,923	814,764	2,159	895,460	(80,696)
<b>Total revenue</b>	<u>4,809,451</u>	<u>5,082,200</u>	<u>(272,749)</u>	<u>4,912,778</u>	<u>169,422</u>
<b>Expense:</b>					
Operating expense	3,213,723	3,219,812	(6,089)	3,186,794	33,018
Depreciation	1,266,630	1,251,680	14,950	1,134,312	117,368
Non-operating expense	394,934	412,790	(17,856)	497,985	(85,195)
<b>Total expense</b>	<u>4,875,287</u>	<u>4,884,282</u>	<u>(8,995)</u>	<u>4,819,091</u>	<u>65,191</u>
<b>Net income(loss) before capital</b>	(65,836)	197,918	(263,754)	93,687	104,231
<b>Capital contributions:</b>					
Change in net position	4,478,194	331,641	4,146,553	804,166	(472,525)
<b>Net position, beginning of year</b>	<u>29,103,424</u>	<u>28,771,783</u>	<u>331,641</u>	<u>27,967,617</u>	<u>804,166</u>
<b>Net position, end of year</b>	<u>\$ 33,581,618</u>	<u>29,103,424</u>	<u>4,478,194</u>	<u>28,771,783</u>	<u>331,641</u>

The statement of revenues, expenses and changes of net position shows how the District's net position changed during the fiscal years. In the case of the District, the District's change in net position increased by \$4,478,194 and \$331,641 for the fiscal years ended June 30, 2013 and 2012, respectively.

A closer examination of the sources of changes in net position reveals that:

In 2013, the District's operating revenues decreased 6.4%, or \$274,908, primarily due to a decrease in all operating revenue categories.

In 2013, the District's operating expenses before depreciation decreased only \$6,089.

**Capital Asset Administration**

Changes in capital asset amounts for 2013 were as follows:

	<u>Balance 2012</u>	<u>Additions</u>	<u>Transfers/ Deletions</u>	<u>Balance 2013</u>
Capital assets:				
Non-depreciable assets	\$ 3,398,680	6,898,426	(324,043)	9,973,063
Depreciable assets	43,769,621	379,235	(312,799)	43,836,057
Accumulated depreciation	<u>(20,426,538)</u>	<u>(1,266,630)</u>	<u>312,799</u>	<u>(21,380,369)</u>
<b>Total capital assets, net</b>	<u>\$ 26,741,763</u>	<u>6,011,031</u>	<u>(324,043)</u>	<u>32,428,751</u>

Changes in capital asset amounts for 2012 were as follows:

	<u>Balance 2011</u>	<u>Additions</u>	<u>Transfers/ Deletions</u>	<u>Balance 2012</u>
Capital assets:				
Non-depreciable assets	\$ 3,811,305	706,947	(1,119,572)	3,398,680
Depreciable assets	42,704,062	1,119,572	(54,013)	43,769,621
Accumulated depreciation	<u>(19,228,871)</u>	<u>(1,251,680)</u>	<u>54,013</u>	<u>(20,426,538)</u>
<b>Total capital assets, net</b>	<u>\$ 27,286,496</u>	<u>574,839</u>	<u>(1,119,572)</u>	<u>26,741,763</u>

At the end of fiscal year 2013 and 2012, the District's investment in capital assets amounted to \$32,428,751 and \$26,741,763 (net of accumulated depreciation), respectively. This investment in capital assets includes land, transmission and distribution systems, buildings, equipment, vehicles and construction-in-process, etc. See note 6 for further information.

**Joshua Basin Water District**  
**Management's Discussion and Analysis**  
**For the Fiscal Years Ended June 30, 2013 and 2012**

**Debt Administration**

Changes in long-term debt amounts for 2013 were as follows:

	<u>Balance 2013</u>	<u>Additions</u>	<u>Transfers/ Deletions</u>	<u>Balance 2013</u>
Long-term debt:				
Bonds payable	\$ 3,873,438	562	(415,000)	3,459,000
Total long-term debt	\$ 3,873,438	562	(415,000)	3,459,000

Changes in long-term debt amounts for 2012 were as follows:

	<u>Balance 2011</u>	<u>Additions</u>	<u>Transfers/ Deletions</u>	<u>Balance 2012</u>
Long-term debt:				
Bonds payable	\$ 4,055,438	-	(182,000)	3,873,438
Total long-term debt	\$ 4,055,438	-	(182,000)	3,873,438

See note 8 for further information.

**Conditions Affecting Current Financial Position**

Management is unaware of any conditions which could have a significant impact on the District's current financial position, net position or operating results based on past, present and future events.

**Requests for Information**

This financial report is designed to provide the District's funding sources, customers, stakeholders and other interested parties with an overview of the District's financial operations and financial condition. Should the reader have questions regarding the information included in this report or wish to request additional financial information, please contact the District's Assistant General Manager/Controller at 61750 Chollita Road, Joshua Tree, California 92252-0675 – (760) 366-8438.

# **Basic Financial Statements**

**Joshua Basin Water District**  
**Statements of Net Assets**  
**June 30, 2013 and 2012**

<i>Assets</i>	<b>2013</b>	<b>2012</b>
<b>Current assets:</b>		
Cash and cash equivalents (note 2)	\$ 3,561,974	5,389,847
Accrued interest receivable	6,199	4,730
Accounts receivable – water sales and services, net (note 3)	990,781	922,216
Property taxes receivable	41,620	34,617
Special assessments receivable	140,388	150,822
Grants receivable	2,030,434	-
Accounts receivable – other	14,782	25,136
Materials and supplies inventory	116,716	153,184
Prepaid expenses and other deposits	73,366	75,505
<b>Total current assets</b>	<b>6,976,260</b>	<b>6,756,057</b>
<b>Non-current assets:</b>		
Note receivable – property tax from state (note 4)	-	37,654
Note receivable – Hi-Desert Medical Center (note 5)	1,044,546	-
Capital assets – not being depreciated (note 6)	9,973,063	3,398,680
Capital assets, net – being depreciated (note 6)	22,455,688	23,343,083
<b>Total non-current assets</b>	<b>33,473,297</b>	<b>26,779,417</b>
<b>Total assets</b>	<b>\$ 40,449,557</b>	<b>33,535,474</b>
<b><i>Liabilities and Net Position</i></b>		
<b>Current liabilities:</b>		
Accounts payable and accrued expenses	\$ 241,898	146,872
Accrued wages and related payables	67,233	64,080
Customer deposits and deferred revenue	175,412	188,842
Construction and retentions payable	1,037,312	-
Construction deposits and deferred revenue	1,715,065	-
Accrued interest payable	51,877	58,660
Long-term liabilities – due within one year:		
Compensated absences (note 7)	30,035	25,040
Bonds payable (note 8)	89,000	190,000
<b>Total current liabilities</b>	<b>3,407,832</b>	<b>673,494</b>
<b>Non-current liabilities:</b>		
Long-term liabilities – due in more than one year:		
Compensated absences (note 7)	90,107	75,118
Bonds payable (note 8)	3,370,000	3,683,438
<b>Total non-current liabilities</b>	<b>3,460,107</b>	<b>3,758,556</b>
<b>Total liabilities</b>	<b>6,867,939</b>	<b>4,432,050</b>
<b>Net position:</b>		
Net investment in capital assets (note 9)	28,969,751	22,868,325
Unrestricted (note 10)	4,611,867	6,235,099
<b>Total net position</b>	<b>33,581,618</b>	<b>29,103,424</b>
	<b>\$ 40,449,557</b>	<b>33,535,474</b>

See accompanying notes to the basic financial statements

**Joshua Basin Water District**  
**Statements of Revenues, Expenses and Changes in Net Assets**  
**For the Fiscal Years Ended June 30, 2013 and 2012**

	<b>2013</b>	<b>2012</b>
<b>Operating revenues:</b>		
Water consumption sales	\$ 1,364,490	1,448,441
Water service charges	1,367,437	1,362,325
Standby service charges	1,134,335	1,302,280
Other charges for services	126,266	154,390
<b>Total operating revenues</b>	<b>3,992,528</b>	<b>4,267,436</b>
<b>Operating expenses:</b>		
Pumping, production and treatment	795,220	841,399
Transmission and distribution	524,081	433,839
Customer service	598,696	576,438
General and administrative	1,295,726	1,368,136
<b>Total operating expenses</b>	<b>3,213,723</b>	<b>3,219,812</b>
Operating income before depreciation expense	778,805	1,047,624
Depreciation expense – capital recovery	(1,266,630)	(1,251,680)
<b>Operating loss</b>	<b>(487,825)</b>	<b>(204,056)</b>
<b>Non-operating revenue(expense):</b>		
Property taxes	390,640	396,283
Special assessments for debt service	370,682	398,443
Investment earnings	13,459	17,713
Morongo Basin pipeline (note 10)	(219,797)	(219,544)
Interest expense	(164,250)	(180,869)
Debt administration charges	(9,922)	(11,174)
Property tax administration charge	(965)	(1,203)
Other non-operating revenue, net	42,142	2,325
Total non-operating, net	421,989	401,974
<b>Net income(loss) before capital contributions</b>	<b>(65,836)</b>	<b>197,918</b>
<b>Capital contributions:</b>		
Water capacity charges	121,754	47,803
Wastewater capacity charges	99,802	85,920
Contributed capital	423,952	-
State capital grant	2,030,434	-
Local capital grant	1,868,088	-
Total capital contributions	4,544,030	133,723
<b>Change in net position</b>	<b>4,478,194</b>	<b>331,641</b>
<b>Net position, beginning of year</b>	<b>29,103,424</b>	<b>28,771,783</b>
<b>Net position, end of year</b>	<b>\$ 33,581,618</b>	<b>29,103,424</b>

See accompanying notes to the basic financial statements

**Joshua Basin Water District**  
**Statements of Cash Flows**  
**For the Fiscal Years Ended June 30, 2013 and 2012**

	<b>2013</b>	<b>2012</b>
<b>Cash flows from operating activities:</b>		
Cash receipts from customers for water sales and services	\$ 3,976,459	3,907,746
Cash paid to employees for salaries and wages	(1,405,320)	(1,501,249)
Cash paid to vendors and suppliers for materials and services	(1,895,747)	(2,204,022)
Net cash provided by operating activities	675,392	202,475
<b>Cash flows from non-capital financing activities:</b>		
Property taxes	383,637	391,727
Proceeds from note receivable – property tax from state	37,654	-
Net cash provided by non-capital financing activities	421,291	391,727
<b>Cash flows from capital and related financing activities:</b>		
Acquisition and construction of capital assets	(6,953,618)	(706,947)
Capital contributions	2,513,596	424,723
Issuance of note receivable – Hi-Desert Medical Center	(1,119,156)	-
Payments received for note receivable	74,610	-
Increase in construction and retentions payable	1,037,312	-
Increase in construction deposits and deferred revenue	1,715,065	-
Special assessments for debt service	381,116	386,800
Principle paid	(414,438)	(182,000)
Interest paid	(171,033)	(187,062)
Net cash used in capital and related financing activities	(2,936,546)	(264,486)
<b>Cash flows from investing activities:</b>		
Investment earnings	11,990	18,113
Net cash provided by investing activities	11,990	18,113
<b>Net increase(decrease) in cash and cash equivalents</b>	(1,827,873)	347,829
<b>Cash and cash equivalents, beginning of year</b>	5,389,847	5,042,018
<b>Cash and cash equivalents, end of year</b>	\$ 3,561,974	5,389,847

*Continued on next page*

See accompanying notes to the basic financial statements



**Joshua Basin Water District**  
**Statements of Cash Flows, continued**  
**For the Fiscal Years Ended June 30, 2013 and 2012**

**Reconciliation of operating loss to net cash provided by operating activities:**

	<u>2013</u>	<u>2012</u>
<b>Operating loss</b>	\$ (487,825)	(204,056)
<b>Adjustments to reconcile operating loss to net cash provided by operating activities:</b>		
Deprecation	1,266,630	1,251,680
Morongo Basin pipeline	(219,797)	(219,544)
Debt administration charges	(9,922)	(11,174)
Property tax administration charge	(965)	(1,203)
Other non-operating revenue, net	42,142	2,325
<b>Changes in assets and liabilities:</b>		
(Increase)decrease in assets:		
Accounts receivable – water sales and services, net	(68,565)	(364,541)
Accounts receivable – other	10,354	2,526
Materials and supplies inventory	36,468	2,702
Prepaid expenses and other deposits	2,139	(1,224)
Increase(decrease) in liabilities:		
Accounts payable and accrued expenses	95,026	(153,084)
Accrued wages and related payables	3,153	(1,211)
Customer deposits and deferred revenue	(13,430)	(99,083)
Compensated absences	19,984	(1,638)
Total adjustments	<u>1,163,217</u>	<u>406,531</u>
Net cash provided by operating activities	\$ <u>675,392</u>	<u>202,475</u>

See accompanying notes to the basic financial statements

**Joshua Basin Water District**  
**Notes to the Financial Statements**  
**For the Fiscal Years Ended June 30, 2013 and 2012**

**(1) Reporting Entity and Summary of Significant Accounting Policies**

**A. Organization and Operations of the Reporting Entity**

The Joshua Basin Water District (District) was organized in January 1963, under provisions of Division 12 of the Water Code of the State of California. The purpose of the District is to finance, construct, operate and maintain a water system and wastewater system to serve properties within the District's boundaries. The District services approximately 96 square miles in the unincorporated area of Joshua Tree, located in the Morongo Basin of San Bernardino County. The District is governed by a Board of Directors made up of five members elected by the qualified voters in the District.

The criteria used in determining the scope of the financial reporting entity is based on the provisions of Governmental Accounting Statements No. 61, *The Financial Reporting Entity*. The District is the primary governmental unit based on the foundation of a separately elected governing board that is elected by the citizens in a general popular election. Component units are legally separate organizations for which the elected officials of the primary government are financially accountable. The District is financially accountable if it appoints a voting majority of the organization's governing body and: 1) It is able to impose its will on that organization, or 2) There is a potential for the organization to provide specific financial benefits to, or impose specific financial burdens on, the primary government.

**B. Basis of Accounting and Measurement Focus**

The District reports its activities as an enterprise fund, which is used to account for operations that are financed and operated in a manner similar to a private business enterprise, where the intent of the District is that the costs of providing water to its service area on a continuing basis be financed or recovered primarily through user charges (water sales), capital grants and similar funding. Revenues and expenses are recognized on the full accrual basis of accounting. Revenues are recognized in the accounting period in which they are earned and expenses are recognized in the period incurred, regardless of when the related cash flows take place.

Operating revenues and expenses, such as water sales and water purchases, result from exchange transactions associated with the principal activity of the District. Exchange transactions are those in which each party receives and gives up essentially equal values. Management, administration and depreciation expenses are also considered operating expenses. Other revenues and expenses not included in the above categories are reported as non-operating revenues and expenses.

**C. Financial Reporting**

The District's basic financial statements are prepared in accordance with Generally Accepted Accounting Principles in the United States of America (GAAP) issued by the Governmental Accounting Standards Board (GASB) applicable to governmental entities that use proprietary fund accounting, including GASB Statement No. 62, *Codification of Accounting and Financial Reporting Guidance Contained in Pre-November 30, 1989 FASB and AICPA Pronouncements*. Revenues are recognized when earned, and costs and expenses are recognized when incurred.

In June 2011, the GASB issued Statement No. 63, *Financial Reporting of Deferred Outflows of Resources, Deferred Inflows of Resources, and Net Position* effective for financial statements for periods beginning after December 15, 2011. The District implemented this new pronouncement in the current year. The effect of the implementation of this statement to the District is limited to renaming of *Net Assets* to *Net Position*.

**Joshua Basin Water District**  
**Notes to the Financial Statements**  
**For the Fiscal Years Ended June 30, 2013 and 2012**

**(1) Reporting Entity and Summary of Significant Accounting Policies, continued**

**D. Assets, Liabilities and Net Position**

**1. Use of Estimates**

The preparation of the basic financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosures of contingent assets and liabilities at the date of the financial statements and the reported changes in net position during the reporting period. Actual results could differ from those estimates.

**2. Cash and Cash Equivalents**

Substantially all of the District's cash is invested in interest bearing accounts. The District considers all highly liquid investments with a maturity of three months or less to be cash equivalents.

**3. Investments**

Changes in fair value that occur during a fiscal year are recognized as investment income reported for that fiscal year. Investment income includes interest earnings, changes in fair value, and any gains or losses realized upon the liquidation or sale of investments.

**4. Accounts Receivable and Allowance for Uncollectible Accounts**

The District extends credit to customers in the normal course of operations. When management deems customer accounts uncollectible, the District uses the allowance method for the reservation and write-off of those accounts.

**5. Property Taxes and Assessments**

The San Bernardino County Assessor's Office assesses all real and personal property within the County each year. The San Bernardino County Tax Collector's Offices bills and collects the District's share of property taxes and assessments. The San Bernardino County Treasurer's Office remits current and delinquent property tax collections to the District throughout the year. Property tax in California is levied in accordance with Article 13A of the State Constitution at one percent (1%) of countywide assessed valuations.

Property taxes receivable at year-end are related to property taxes collected by the San Bernardino County which have not been credited to the District's cash balance as of June 30. The property tax calendar is as follows:

Lien date	March 1
Levy date	July 1
Due dates	November 1 and March 1
Collection dates	December 10 and April 10

**6. Materials and Supplies Inventory**

Materials and supplies inventory consists primarily of water meters, pipe and pipefittings for construction and repair to the District's water transmission and distribution system. Inventory is valued at cost using the weighted-average method. Inventory items are charged to expense at the time that individual items are withdrawn from inventory or consumed.

**7. Prepaid Expenses**

Certain payments to vendors reflect costs or deposits applicable to future accounting periods and are recorded as prepaid items in the basic financial statements.

**Joshua Basin Water District**  
**Notes to the Financial Statements**  
**For the Fiscal Years Ended June 30, 2013 and 2012**

**(1) Reporting Entity and Summary of Significant Accounting Policies, continued**

**D. Assets, Liabilities and Net Position, continued**

**8. Capital Assets**

Capital assets acquired and/or constructed are capitalized at historical cost. District policy has set the capitalization threshold for reporting capital assets at \$5,000. Donated assets are recorded at estimated fair market value at the date of donation. Upon retirement or other disposition of capital assets, the cost and related accumulated depreciation are removed from the respective balances and any gains or losses are recognized. Depreciation is recorded on a straight-line basis over the estimated useful lives of the assets as follows:

- Transmission and distribution system – 3 to 50 years
- Structures and improvements – 10 to 30 years
- Vehicles and large equipment – 5 to 10 years
- Office furniture and equipment – 5 to 10 years
- Water rights – 25 years
- Wastewater system in development – 15 years
- Surveys and plans – 2 to 5 years

**9. Compensated Absences**

The District's policy is to permit employees to accumulate earned vacation up to a total of 400 hours, with amounts exceeding the limit being paid out as part of the employee's regular compensation. Upon termination of employment, employees are paid all unused vacation and forfeit any unused sick time.

**10. Net Position**

The financial statements utilize a net position presentation. Net position is categorized as follows:

- **Investment in Capital Assets, Net of Related Debt** – This component of net position consists of capital assets, net of accumulated depreciation and reduced by any outstanding debt against the acquisition, construction or improvement of those assets.
- **Restricted Net Position** – This component of net position consists of constraints placed on net position use through external constraints imposed by creditors, grantors, contributors, or laws or regulations of other governments or constraints imposed by law through constitutional provisions or enabling legislation.
- **Unrestricted Net Position** – This component of net position consists of net position that do not meet the definition of *restricted* or *investment in capital assets, net of related debt*.

**11. Water Sales and Services**

Water sales are billed on a monthly cyclical basis and recognize the respective revenues when they are earned.

**12. Capital Contributions**

Capital contributions represent cash and capital asset additions contributed to the District by property owners, granting agencies or real estate developers desiring services that require capital expenditures or capacity commitment.

**13. Budgetary Policies**

The District adopts a bi-annual non-appropriated budget for planning, control, and evaluation purposes. Budgetary control and evaluation are affected by comparisons of actual revenues and expenses with planned revenues and expenses for the period. Encumbrance accounting is not used to account for commitments related to unperformed contracts for construction and services.

**Joshua Basin Water District**  
**Notes to the Financial Statements**  
**For the Fiscal Years Ended June 30, 2013 and 2012**

**(1) Reporting Entity and Summary of Significant Accounting Policies, continued**

**E. Implementation of New Accounting Pronouncements**

For the year ended June 30, 2013, the District implemented the following Governmental Accounting Standards Board pronouncements:

***Governmental Accounting Standards Board Statement No. 60***

In November 2010, the GASB issued Statement No. 60, *Accounting and Financial Reporting for Service Concession Arrangements*. This standard addresses how to account for and report service concession arrangements, a type of public-private or public-public partnership that state and local governments are increasingly entering into. There were no Concession Arrangements entered into by the District.

***Governmental Accounting Standards Board Statement No. 61***

In November 2010, the GASB issued Statement No. 61, *The Financial Reporting Entity, Omnibus*. This standard is designed to improve financial reporting for governmental entities by amending the requirements of GASB Statement No. 14, *The Financial Reporting Entity*, and GASB Statement No. 34, *Basic Financial Statement and Management's Discussion and Analysis for State and local Governments*.

***Governmental Accounting Standards Board Statement No. 62***

In December 2010, The GASB issued Statement No. 62 – *Codification of Accounting and Financial Reporting Guidance Contained in Pre-November 30, 1989 FASB and AICPA Pronouncements*. The objective of this Statement is to incorporate into the GASB's authoritative literature certain accounting and financial reporting guidance that is included in the following pronouncements issued on or before November 30, 1989, which does not conflict with or contradict GASB pronouncements:

1. Financial Accounting Standards Board (FASB) Statements and Interpretations
2. Accounting Principles Board Opinions
3. Accounting Research Bulletins of the American Institute of Certified Public Accountants' (AICPA) Committee on Accounting Procedure.

Hereinafter, these pronouncements collectively are referred to as the ***FASB & AICPA pronouncements***. This Statement also supersedes Statement No. 20, *Accounting and Financial Reporting for Proprietary Funds and Other Governmental Entities That Use Proprietary Fund Accounting*, thereby eliminating the election provided in paragraph 7 of that statement for enterprise funds and business-type activities to apply post-November 30, 1989, FASB Statements and Interpretations that do not conflict with or contradict GASB pronouncements. However, those entities can continue to apply, as other accounting literature, post-November 30, 1989, FASB pronouncements that do not conflict with or contradict GASB pronouncements, including this Statement.

***Governmental Accounting Standards Board Statement No. 63***

In June 2011, the GASB issued Statement No. 63, *Financial Reporting of Deferred Outflows of Resources, Deferred Inflows of Resources, and Net Position*. This standard is designed to improve financial reporting by standardizing the presentation of deferred outflows of resources and deferred inflows of resources into the definitions of the required components of the residual measure and by renaming that measure as ***Net Position***, rather than ***Net Assets***.

***Governmental Accounting Standards Board Statement No. 65***

In March 2012, the GASB issued Statement No. 65 – *Items Previously Reported as Assets and Liabilities*. This Statement establishes accounting and financial reporting standards that reclassify, as deferred outflows of resources or deferred inflows of resources, certain items that were previously reported as assets and liabilities and recognizes, as outflows of resources or inflows of resources, certain items that were previously reported as assets and liabilities.

**Joshua Basin Water District**  
**Notes to the Financial Statements**  
**For the Fiscal Years Ended June 30, 2013 and 2012**

**(2) Cash and Investments**

Cash and investments as of June 30, consist of the following:

	<b>2013</b>	<b>2012</b>
Cash on hand	\$ 2,100	2,100
Deposits with financial institutions	159,003	207,449
Deposits in Local Agency Investment Fund	3,400,871	5,180,298
Total cash and investments	\$ 3,561,974	5,389,847

As of June 30, the District's authorized deposits had the following maturities:

	<b>2013</b>	<b>2012</b>
Deposits in Local Agency Investment Fund	278 days	270 days

***Investments Authorized by the California Government Code and the District's Investment Policy***

The District is legally empowered by statute and resolution to invest in money-market funds and to invest in the California State Investment Pool – Local Agency Investment Fund. The District's investment policy identifies other investment types that are authorized for the District to invest in under the California Government Code.

***Investment in State Investment Pool***

The District is a voluntary participant in the Local Agency Investment Fund (LAIF) that is regulated by the California Government Code under the oversight of the Treasurer of the State of California. The fair value of the District's investment in this pool is reported in the accompanying financial statements at amounts based upon the District's pro-rata share of the fair value provided by LAIF for the entire LAIF portfolio (in relation to the amortized cost of that portfolio). The balance available for withdrawal is based on the accounting records maintained by LAIF, which are recorded on an amortized cost basis.

***Custodial Credit Risk***

Custodial credit risk for *deposits* is the risk that, in the event of the failure of a depository financial institution, a government will not be able to recover its deposits or will not be able to recover collateral securities that are in the possession of an outside party. The California Government Code and the District's investment policy does not contain legal or policy requirements that would limit the exposure to custodial credit risk for deposits, other than the following provision for deposits.

**Joshua Basin Water District**  
**Notes to the Financial Statements**  
**For the Fiscal Years Ended June 30, 2013 and 2012**

**(2) Cash and Investments, continued**

***Custodial Credit Risk, continued***

The California Government Code requires that a financial institution secure deposits made by state or local governmental units by pledging securities in an undivided collateral pool held by a depository regulated under state law (unless so waived by the governmental unit). The market value of the pledged securities in the collateral pool must equal at least 110% of the total amount deposited by the public agencies. Of the bank balances, up to \$250,000 held at each institution were federally insured and the remaining balance is collateralized in accordance with the Code; however, the collateralized securities are not held in the District's name.

The custodial credit risk for *investments* is the risk that, in the event of the failure of the counterparty (e.g., broker-dealer) to a transaction, a government will not be able to recover the value of its investment or collateral securities that are in the possession of another party. The Code and the District's investment policy contains legal and policy requirements that would limit the exposure to custodial credit risk for investments. With respect to investments, custodial credit risk generally applies only to direct investments in marketable securities. Custodial credit risk does not apply to a local government's indirect investment in securities through the use of mutual funds or government investment pools (such as LAIF).

***Interest Rate Risk***

Interest rate risk is the risk that changes in market interest rates will adversely affect the fair value of an investment. Generally, the longer the maturity of an investment the greater the sensitivity of its fair value to changes in market interest rates.

***Credit Risk***

Credit risk is the risk that an issuer of an investment will not fulfill its obligation to the holder of the investment. This is measured by the assignment of a rating by a nationally recognized statistical rating organization.

***Concentration of Credit Risk***

The District's investment policy contains no limitations on the amounts that can be invested in any one issuer as beyond that stipulated by the California Government Code. There were no investments in any one issuer (other than for external investment pools) that represent 5% or more of total District's investments at June 30, 2013 and 2012, respectively.

**(3) Accounts Receivable – Water Sales and Services, net**

Accounts receivable – water sales and services, net consisted of the following as of June 30:

		<b>2013</b>	<b>2012</b>
Accounts receivable – water sales	\$	259,626	280,471
Unbilled water sales receivables		214,998	226,713
Standby charges receivables		645,089	705,032
Allowance for doubtful accounts		(128,932)	(290,000)
Total accounts receivable, net	\$	990,781	922,216

**Joshua Basin Water District**  
**Notes to the Financial Statements**  
**For the Fiscal Years Ended June 30, 2013 and 2012**

**(4) Note Receivable – Property Tax from State**

Under the provisions of the State of California Proposition 1A and as part of the 2010 fiscal year State of California budget package passed by the California State Legislature on July 28, 2009, the State of California borrowed 8.0% of the amount of property tax revenue apportioned to cities, counties and special districts. The State of California is required to repay this borrowing plus interest by June 30, 2013. After repayment of this initial borrowing, the California State Legislature may consider only one additional borrowing within a ten-year period. The amount of the borrowing pertaining to the District was \$35,975. The borrowing was paid in full by the State of California on June 14, 2013.

**(5) Note Receivable – Hi-Desert Medical Center**

On July 1, 2012, the District executed a note receivable with the Hi-Desert Medical Center for \$1,119,156 for capacity charges due for sanitary sewer service to the Hi-Desert Medical Center Wastewater Treatment Plant. The note is to be repaid over a 15-year period (\$74,610 principal per year) with interest charged at the quarterly LAIF interest earnings rate. As of June 30, 2013, the note principal balance remaining was \$1,044,546. Accrued interest receivable on the note was \$3,111 and included in the accrued interest receivable balance at June 30, 2013.

**(6) Capital Assets**

Major capital assets additions during the years include upgrades and extensions of the District’s water transmission and distribution systems and equipment purchases in the following schedules:

Changes in capital assets for the year ended June 30, 2013 were as follows:

	<u>Balance 2012</u>	<u>Additions/</u>	<u>Deletions/ Transfers</u>	<u>Balance 2013</u>
Non-depreciable assets:				
Land and land rights	\$ 508,177	-	-	508,177
Construction-in-process	2,890,503	6,898,426	(324,043)	9,464,886
Total non-depreciable assets	<u>3,398,680</u>	<u>6,898,426</u>	<u>(324,043)</u>	<u>9,973,063</u>
Depreciable assets:				
Transmission and distribution system	39,412,570	345,924	(132,043)	39,626,451
Structures and improvements	835,025	15,258	-	850,283
Vehicles and large equipment	1,504,515	13,053	(164,141)	1,353,427
Office furniture and equipment	1,168,040	5,000	(16,615)	1,156,425
Water rights	263,759	-	-	263,759
Wastewater system in development	22,419	-	-	22,419
Surveys and plans	563,293	-	-	563,293
Total depreciable assets	<u>43,769,621</u>	<u>379,235</u>	<u>(312,799)</u>	<u>43,836,057</u>
Accumulated depreciation:				
Transmission and distribution mains	(17,593,689)	(1,058,169)	132,043	(18,519,815)
Structures and improvements	(330,084)	(27,452)	-	(357,536)
Vehicles and large equipment	(845,863)	(78,484)	164,141	(760,206)
Office furniture and equipment	(902,235)	(87,826)	16,615	(973,446)
Water rights	(182,033)	(10,216)	-	(192,249)
Wastewater system in development	(9,341)	(4,483)	-	(13,824)
Surveys and plans	(563,293)	-	-	(563,293)
Total accumulated depreciation	<u>(20,426,538)</u>	<u>(1,266,630)</u>	<u>312,799</u>	<u>(21,380,369)</u>
Total depreciable assets, net	<u>23,343,083</u>	<u>(887,395)</u>	<u>-</u>	<u>22,455,688</u>
<b>Total capital assets, net</b>	<u>\$ 26,741,763</u>	<u>6,011,031</u>	<u>(324,043)</u>	<u>32,428,751</u>



**Joshua Basin Water District**  
**Notes to the Financial Statements**  
**For the Fiscal Years Ended June 30, 2013 and 2012**

**(6) Capital Assets, continued**

Changes in capital assets for the year ended June 30, 2012 were as follows:

	<u>Balance 2011</u>	<u>Additions/</u>	<u>Deletions/ Transfers</u>	<u>Balance 2012</u>
Non-depreciable assets:				
Land and land rights	\$ 496,400	11,777	-	508,177
Construction-in-process	<u>3,314,905</u>	<u>695,170</u>	<u>(1,119,572)</u>	<u>2,890,503</u>
Total non-depreciable assets	<u>3,811,305</u>	<u>706,947</u>	<u>(1,119,572)</u>	<u>3,398,680</u>
Depreciable assets:				
Transmission and distribution system	38,532,051	880,519	-	39,412,570
Structures and improvements	821,390	17,298	(3,663)	835,025
Vehicles and large equipment	1,358,624	145,891	-	1,504,515
Office furniture and equipment	1,145,237	22,803	-	1,168,040
Water rights	263,759	-	-	263,759
Wastewater system in development	22,419	-	-	22,419
Surveys and plans	<u>560,582</u>	<u>53,061</u>	<u>(50,350)</u>	<u>563,293</u>
Total depreciable assets	<u>42,704,062</u>	<u>1,119,572</u>	<u>(54,013)</u>	<u>43,769,621</u>
Accumulated depreciation:				
Transmission and distribution mains	(16,705,272)	(888,417)	-	(17,593,689)
Structures and improvements	(305,303)	(28,444)	3,663	(330,084)
Vehicles and large equipment	(769,312)	(76,551)	-	(845,863)
Office furniture and equipment	(815,112)	(87,123)	-	(902,235)
Water rights	(171,817)	(10,216)	-	(182,033)
Wastewater system in development	(4,857)	(4,484)	-	(9,341)
Surveys and plans	<u>(457,198)</u>	<u>(156,445)</u>	<u>50,350</u>	<u>(563,293)</u>
Total accumulated depreciation	<u>(19,228,871)</u>	<u>(1,251,680)</u>	<u>54,013</u>	<u>(20,426,538)</u>
Total depreciable assets, net	<u>23,475,191</u>	<u>(132,108)</u>	<u>-</u>	<u>23,343,083</u>
<b>Total capital assets, net</b>	<u>\$ 27,286,496</u>	<u>574,839</u>	<u>(1,119,572)</u>	<u>26,741,763</u>

***Construction-In-Process***

The District is involved in various construction projects throughout the year. Once completed, projects are capitalized and depreciated over the life of the asset. The balance of construction-in-process was \$2,890,503 as of June 30, 2013, as follows:

Construction-in-process consisted of the following projects as of June 30:

<u>Project Description</u>	<u>2013</u>	<u>2012</u>
HDMC wastewater project	\$ 2,505,095	-
Water recharge pond	2,010,722	1,804,179
Water recharge pipe	4,193,567	362,070
Grading for new tank	234,850	138,069
Earthquake shut-off valves	166,180	-
Various other minor projects < \$100,000	<u>354,472</u>	<u>586,185</u>
Total construction-in-process	<u>\$ 9,464,886</u>	<u>2,890,503</u>

**Joshua Basin Water District**  
**Notes to the Financial Statements**  
**For the Fiscal Years Ended June 30, 2013 and 2012**

**(7) Compensated Absences**

Changes to compensated absences for 2013, were as follows:

<u>Balance 2012</u>	<u>Earned</u>	<u>Taken</u>	<u>Balance 2013</u>	<u>Current Portion</u>	<u>Long-term Portion</u>
\$ 100,158	245,722	(225,738)	120,142	30,035	90,107

Changes to compensated absences for 2012, were as follows:

<u>Balance 2011</u>	<u>Earned</u>	<u>Taken</u>	<u>Balance 2012</u>	<u>Current Portion</u>	<u>Long-term Portion</u>
\$ 101,796	203,395	(205,033)	100,158	25,040	75,118

**(8) Long-Term Debt**

Changes in long-term debt amounts for the year were as follows:

	<u>Balance 2012</u>	<u>Additions</u>	<u>Payments</u>	<u>Balance 2013</u>	<u>Current Portion</u>
Long-term debt:					
Bonds payable:					
1974 General obligation bonds	\$ 330,000	-	(330,000)	-	-
1996 Limited obligation improvement bonds	3,543,438	562	(85,000)	3,459,000	89,000
Total bonds payable	\$ 3,873,438	562	(415,000)	3,459,000	89,000

Changes in long-term debt amounts for the year were as follows:

	<u>Balance 2011</u>	<u>Additions</u>	<u>Payments</u>	<u>Balance 2012</u>	<u>Current Portion</u>
Long-term debt:					
Bonds payable:					
1974 General obligation bonds	\$ 430,000	-	(100,000)	330,000	105,000
1996 Limited obligation improvement bonds	3,625,438	-	(82,000)	3,543,438	85,000
Total bonds payable	\$ 4,055,438	-	(182,000)	3,873,438	190,000

***1974 General Obligation Bonds***

In 1974, the District authorized and issued general obligation bonds in the amount of \$2.0 million at an interest rate of 5.00%. As of June 30, 2013, the District repaid the outstanding debt in full.

***1996 Limited Obligation Improvement Bonds***

In March 1996, the District authorized the issuance of \$4,551,389 in Copper Mountain Mesa limited obligation improvement bonds pursuant to the provisions of the Municipal Improvement Act of 1913. The bonds are payable solely from and secured solely by special assessments on property parcels and the amounts held by the District. The District is not obligated to, but may in its sole discretion, advance available surplus funds from the District treasury. The bonds bear interest at 4.5% per annum. Principal and interest are payable on March 2<sup>nd</sup> and September 2<sup>nd</sup> of each year as follows:

**Joshua Basin Water District**  
**Notes to the Financial Statements**  
**For the Fiscal Years Ended June 30, 2013 and 2012**

**(8) Long-Term Debt, continued**

*1996 Limited Obligation Improvement Bonds, continued*

<u>Year</u>	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2014	\$ 89,000	153,653	242,653
2015	93,000	149,558	242,558
2016	98,000	145,260	243,260
2017	102,000	140,760	242,760
2018	107,000	136,057	243,057
2019-2023	607,000	602,349	1,209,349
2024-2028	754,000	449,729	1,203,729
2029-2033	939,000	259,942	1,198,942
2034-2036	670,000	46,035	716,035
Total	3,459,000	<u>2,083,343</u>	<u>5,542,343</u>
Current	<u>(89,000)</u>		
Long-term	<u>\$ 3,370,000</u>		

**(9) Net Investment in Capital Assets, Net of Related Debt**

Calculation of net investment in capital assets as of June 30, were as follows:

	<u>2013</u>	<u>2012</u>
Investment in capital assets, net of related debt		
Capital assets, not being depreciated	\$ 9,973,063	3,398,680
Depreciable capital assets, net	22,455,688	23,343,083
Current:		
Bonds payable	(89,000)	(190,000)
Non-current:		
Bonds payable	<u>(3,370,000)</u>	<u>(3,683,438)</u>
Total investment in capital assets	<u>\$ 28,969,751</u>	<u>22,868,325</u>

**(10) Unrestricted Net Position**

Unrestricted net position as of June 30, were categorized as follows:

	<u>2013</u>	<u>2012</u>
Non-spendable net position:		
Materials and supplies inventory	\$ 116,716	153,184
Prepaid expenses and other deposits	73,366	75,505
Total non-spendable net position	<u>190,082</u>	<u>228,689</u>
Spendable net assets are designated as follows:		
Capital replacement reserve	2,947,857	4,004,273
Rate stabilization reserve	1,473,928	2,002,137
Total spendable net position	<u>4,421,785</u>	<u>6,006,410</u>
Total unrestricted net position	<u>\$ 4,611,867</u>	<u>6,235,099</u>

**Joshua Basin Water District**  
**Notes to the Financial Statements**  
**For the Fiscal Years Ended June 30, 2013 and 2012**

**(11) Morongo Basin Pipeline Project**

During the year ended June 30, 1991, the District executed an Agreement for construction, operation and financing of the Morongo Basin Pipeline project with the Mojave Water Agency (Agency). Pursuant to this Agreement, the Agency has constructed a pipeline to supply, on a wholesale basis, certain areas of San Bernardino County, including the Joshua Basin Water District, with water from the State Water Project.

Voters within the area to be served by the pipeline project approved the issuance of \$66,500,000 principal amount of general obligation bonds to finance the pipeline project. This resulted in the formation of Improvement District M of the Mojave Water Agency. In the Agreement, the District has agreed to make certain payments to the Agency to cover the District's share of fixed project costs, including debt service.

The District makes annual payments under the Agreement for Improvement District M's general obligation bond sales of \$12,000,000 principal amount in May 1991 (Series A) and \$40,735,000 principal amount in 1993 (Series B). The District is obligated to pay 27% of the debt service on Improvement District M's general obligation bonds.

Improvement District M bonds are general obligations of the Mojave Water Agency and are secured by and payable from the taxes levied upon the taxable property in Improvement District M. As part of the agreement, approximately 70% of the debt service will be derived from the levy of taxes on properties within Improvement District M, and 30% of the debt service on the bonds will be derived from payments to be made by the Mojave Water Agency participants.

In April 1996, \$50,485,000 of the Improvement District Bonds was refinanced with \$51,780,000 Improvement District M of the Mojave Water Agency General Obligation Bonds (Morongo Basin Pipeline Project) election of 1990, refunding Series of 1996. Interest rates range from 3.75% to 5.80%.

Payments of fixed project costs to the Agency have been classified as non -operating expenses in the amount of \$219,797 and \$219,544 for the years ended June 30, 2013 and 2012.

**(12) Deferred Compensation Savings Plan**

For the benefit of its employees, the District participates in a 457 Deferred Compensation Program (Program). The purpose of this Program is to provide deferred compensation for public employees that elect to participate in the Program. Generally, eligible employees may defer receipt of a portion of their salary until termination, retirement, death or unforeseeable emergency. Until the funds are paid or otherwise made available to the employee, the employee is not obligated to report the deferred salary for income tax purposes.

Federal law requires deferred compensation assets to be held in trust for the exclusive benefit of the participants. Accordingly, the District is in compliance with this legislation. Therefore, these assets are not the legal property of the District, and are not subject to claims of the District's general creditors. Market value of all plan assets held in trust by ICMA-RC at June 30, 2013 and 2012 was \$552,086 and \$455,571, respectively.

The District has implemented GASB Statement No. 32, *Accounting and Financial Reporting for Internal Revenue Code Section 457 Deferred Compensation Plans*. Since the District has little administrative involvement and does not perform the investing function for this plan, the assets and related liabilities are not shown on the statement of net position.

**Joshua Basin Water District**  
**Notes to the Financial Statements**  
**For the Fiscal Years Ended June 30, 2013 and 2012**

**(13) Defined Benefit Pension Plan**

***Plan Description***

The Agency contributes to the California Public Employees Retirement System (CalPERS), a cost-sharing multi-employer defined benefit pension plan. CalPERS provides retirement and disability benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. CalPERS acts as a common investment and administrative agent for participating public agencies within the State of California. Benefit provisions and all other requirements are established by state statute and the Agency. Copies of CalPERS annual financial report may be obtained from their executive Office: 400 P Street, Sacramento, CA 95814.

***Funding Policy***

The contribution rate for plan members in the CalPERS, 2.0% at 55 Risk Pool Retirement Plan is 7% of their annual covered salary and is paid by the members. The District is required to contribute the actuarially determined remaining amounts necessary to fund the benefits for its members. The required employer contribution rates are equal to the annual pension costs (APC) percentage of payroll for fiscal years 2013, 2012 and 2011 as noted below. The contribution requirements of the plan members are established by State statute, and the employer contribution rate is established and may be amended by CalPERS.

***California Public Employees Pension Reform Act of 2013***

On September 12, 2012, the California Governor signed the California Public Employees' Pension Reform Act of 2013 (PEPRA) into law. PEPRA took effect January 1, 2013.

Key components of the legislation are as follows:

- Establishes PEPRA which will apply to all public employers and public pension plans on and after January 1, 2013 (Except specific exemptions);
- Establishes new retirement tiers/benefits for new public employees;
- Prohibits certain cash payments from being counted as compensation; and
- Increases retirement age for all new public employees.

***Second-Tier – Beginning January 1, 2013***

The contribution rate for plan members in the CalPERS 2.0% at 62 Retirement Plan under PEPRA is 6.50% of their annual covered wages. District employees contribute 6.50% of their annual covered wages to their account. Also, the District is required to contribute the actuarially determined remaining amounts necessary to fund the benefits for its members. The employer contribution rate (6.70%) and member contribution rate (6.50%) is a combined rate of 13.20% which will be in effect until June 30, 2015.

For fiscal years 2013, 2012 and 2011, the District's annual contributions for the CalPERS plan were equal to the District's required and actual contributions for each fiscal year as follows:

***Three Years CalPERS Funding Information***

<u>Fiscal Year</u>	<u>Annual Pension Cost (APC)</u>	<u>Percentage of APC Contributed</u>	<u>Net Pension Obligation</u>	<u>APC Percentage of Payroll</u>
2010-2011	\$ 124,029	100%	-	9.511%
2011-2012	139,706	100%	-	10.861%
2012-2013	134,468	100%	-	11.040%

See Page 26 for the Schedule of Funding Status.

**Joshua Basin Water District**  
**Notes to the Financial Statements**  
**For the Fiscal Years Ended June 30, 2013 and 2012**

**(13) Defined Benefit Pension Plan, continued**

*Actuarial Methods and Assumptions*

Actuarial valuations involve estimates of the value of reported amounts and assumptions about the probability of events far into the future. Actuarially determined amounts are subject to continual revision as actual results are compared to past expectations and new estimates are made about the future. Calculations are based on the types of benefits provided under the terms of the substantive plan at the time of each valuation and the pattern of sharing of costs between the employer and plan members to that point. Consistent with the long-term perspective of actuarial calculations, actuarial methods and assumptions used include techniques that are designed to reduce short-term volatility in actuarial accrued liabilities for benefits.

The following is a summary of the actuarial assumptions and methods:

Valuation date	June 30, 2011
Actuarial cost method	Entry age normal cost method
Amortization method	Level percent of payroll, open
Average remaining amortization period	20 years as of the valuation date
Asset valuation method	15 year smoothed market
Actuarial assumptions:	
Discount rate	7.50% (net of administrative expenses)
Projected salary increase	3.30% to 14.20% depending on age, service, and type of employment
Inflation	2.75%
Payroll growth	3.00%
Individual salary growth	A merit scale varying by duration of employment coupled with an assumed annual inflation growth of 2.75% and an annual production growth of 0.25%

**(14) Risk Management**

The District is exposed to various risks of loss related to torts, theft of, damage to and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The District is a member of the Association of California Water Agencies/Joint Powers Insurance Authority (ACWA/JPIA), an intergovernmental risk sharing joint powers authority created to provide self-insurance programs for California water agencies. The purpose of the ACWA/JPIA is to arrange and administer programs of self-insured losses and to purchase excess insurance coverage. At June 30, 2013, the District participated in the liability and property programs of the ACWA/JPIA as follows:

- General and auto liability, public officials and employees' errors and omissions: Total risk financing self-insurance limits of \$1,000,000, combined single limit at \$1,000,000 per occurrence. The JPIA purchases additional excess coverage layers: \$60 million per occurrence for general, auto and public officials liability, which increases the limits on the insurance coverage noted above.

In addition to the above, the District also has the following insurance coverage:

- Employee dishonesty coverage up to \$100,000 per loss includes public employee dishonesty, forgery or alteration and theft, disappearance and destruction coverage's.
- Property loss is paid at the replacement cost for property on file \$17,691,378 if replaced within two years after the loss, otherwise paid on an actual cash value basis, to a combined total of \$100 million per occurrence, subject to a \$2,500 deductible per occurrence.
- Boiler and machinery coverage for the replacement cost up to \$50 million per occurrence, subject to various deductibles depending on the type of equipment.

**Joshua Basin Water District**  
**Notes to the Financial Statements**  
**For the Fiscal Years Ended June 30, 2013 and 2012**

**(14) Risk Management, continued**

- Workers' compensation insurance up to California statutory limits for all work related injuries/illnesses covered by California law. The ACWA/JPIA is self-insured up to \$2.0 million and excess insurance coverage has been purchased.

Settled claims have not exceeded any of the coverage amounts in any of the last three fiscal years and there were no reductions in the District's insurance coverage during the year ending June 30, 2013. Liabilities are recorded when it is probable that a loss has been incurred and the amount of the loss can be reasonably estimated net of the respective insurance coverage. Liabilities include an amount for claims that have been incurred but not reported (IBNR). There were no IBNR claims payable as of June 30, 2013, 2012 and 2011, respectively.

**(15) Joint-Venture: Joshua Basin – Hi-Desert Financing Authority**

In February 1991, the District and Hi-Desert Water District created the Joshua Basin – Hi-Desert Financing Authority (Authority) pursuant to the laws of the State of California. The Authority is a joint exercise of powers agreement by and between Joshua Basin Water District and Hi-Desert Water District. The purpose of the Authority is to cause the acquisition and construction of water facilities and to finance such projects through the issuance of bonds. The Authority has a five-member Board of Directors comprised of: (a) three members of the Board of Directors of Joshua Basin Water District and (b) two members of the Board of Directors of Hi-Desert Water District. Participation in the joint venture gives the District the ability to finance the cost of the installation and construction of any building, facility, structure, or other improvement which may be used to provide water to the lands and inhabitants of the District. As provided in the law, the Authority shall be a public entity separate from Joshua Basin Water District and Hi-Desert Water District. The debts, liabilities and obligations of the Authority shall not constitute debts, liabilities or obligations of Joshua Basin Water District or Hi-Desert Water District. The debts, liabilities and obligations of either Joshua Basin Water District or Hi-Desert Water District shall not constitute debts, liabilities or obligations of the other agency.

**(16) Governmental Accounting Standards Board Statements**

**Newly Issued Accounting Pronouncements, But Not Yet Effective**

The Governmental Accounting Standards Board (GASB) has issued several pronouncements prior to June 30, 2013, that have effective dates that may impact future financial presentations.

***Governmental Accounting Standards Board Statement No. 66***

In March 2012, the GASB issued Statement No. 66 – *Technical Corrections—2013—an amendment of GASB Statements No. 10 and No. 62*. The objective of this Statement is to improve accounting and financial reporting for a governmental financial reporting entity by resolving conflicting guidance that resulted from the issuance of two pronouncements, Statements No. 54, *Fund Balance Reporting and Governmental Fund Type Definitions*, and No. 62, *Codification of Accounting and Financial Reporting Guidance Contained in Pre-November 30, 1989 FASB and AICPA Pronouncements*. The provisions of this Statement are effective for financial statements for periods beginning after December 15, 2012. The impact of the implementation of this Statement to District's financial statements has not been assessed at this time.

***Governmental Accounting Standards Board Statement No. 68***

In June 2012, the GASB issued Statement No. 68 – *Accounting and Financial Reporting for Pensions—an amendment of GASB Statement No. 27*. The primary objective of this Statement is to improve accounting and financial reporting by state and local governments for pensions. It also improves information provided by state and local governmental employers about financial support for pensions that is provided by other entities. This Statement results from a comprehensive review of the effectiveness of existing standards of accounting and financial reporting for pensions with regard to providing decision-useful information, supporting assessments of accountability and inter-period equity, and creating additional transparency.

**Joshua Basin Water District**  
**Notes to the Financial Statements**  
**For the Fiscal Years Ended June 30, 2013 and 2012**

**(16) Governmental Accounting Standards Board Statements, continued**

**Newly Issued Accounting Pronouncements, But Not Yet Effective, continued**

***Governmental Accounting Standards Board Statement No. 68, continued***

This Statement replaces the requirements of Statement No. 27, *Accounting for Pensions by State and Local Governmental Employers*, as well as the requirements of Statement No. 50, *Pension Disclosures*, as they relate to pensions that are provided through pension plans administered as trusts or equivalent arrangements (hereafter jointly referred to as trusts) that meet certain criteria. The requirements of Statements 27 and 50 remain applicable for pensions that are not covered by the scope of this Statement. The provisions of Statement 68 are effective for fiscal years beginning after June 15, 2014. The impact of the implementation of this Statement to District's financial statements has not been assessed at this time.

***Governmental Accounting Standards Board Statement No. 69***

In January 2013, the GASB issued Statement No. 69 – *Government Combinations and Disposals of Government Operations*. The objective of this Statement is to provide new accounting and financial reporting standards for government mergers and acquisitions and for government operations that have been transferred or sold. The provisions of this Statement are effective for financial statements for periods beginning after December 15, 2013. The impact of the implementation of this Statement to District's financial statements has not been assessed at this time.

***Governmental Accounting Standards Board Statement No. 70***

In April 2013, the GASB issued Statement No. 70 – *Accounting and Financial Reporting for Non-exchange Guarantees*. Provisions of this Statement require that governments that extend non-exchange financial guarantees to recognize a liability when qualitative factors and historic data, if any, indicate that it is more likely than not that the government will be required to make a payments on the guarantee. The amount of the liability to be recognized should be the discounted present value of the best estimate of the future outflows related to the guarantee expected to be incurred. When there is no best estimate but a range of the estimated future outflows can be established, the amount of the liability to be recognized should be the discounted present value of the minimum amount within the range. The impact of the implementation of this Statement to District's financial statements has not been assessed at this time.

**(17) Commitments and Contingencies**

***Grant Awards***

Grant funds received by the District are subject to audit by the grantor agencies. Such audit could lead to requests for reimbursements to the grantor agencies for expenditures disallowed under terms of the grant. Management of the District believes that such disallowances, if any, would not be significant.

***Construction Contracts***

The District has a variety of agreements with private parties relating to the installation, improvement or modification of water and wastewater facilities and distribution systems within its service area. The financing of such construction contracts is being provided primarily from the District's replacement reserves and capital contributions.

***Litigation***

In the ordinary course of operations, the District is subject to claims and litigation from outside parties. After consultation with legal counsel, the District believes the ultimate outcome of such matters, if any, will not materially affect its financial condition.

**(18) Subsequent Events**

Events occurring after June 30, 2013, have been evaluated for possible adjustment to the financial statements or disclosure as of September 30, 2013, which is the date the financial statements were available to be issued. The District is not aware of any subsequent events that would require recognition or disclosure in the financial statements.



# **Required Supplementary Information**



**Joshua Basin Water District**  
**Schedule of Funding Status**  
**For the Fiscal Years Ended June 30, 2013 and 2012**

**(1) Defined Benefit Pension Plan**

<b>Development of the Actuarial Value of Assets Calculation in a Risk Pool</b>			
The District is part of the CalPERS Miscellaneous 2.0% at 55 yrs. Risk Pool	<u>June 30, 2011</u>	<u>June 30, 2012</u>	<u>June 30, 2013</u>
1. Plan's accrued liability	\$ 1,029,643	-	-
2. Plan's side fund	-	-	-
3. Pool's accrued liability	3,619,835,876	-	-
4. Pool's side fund	(115,840,552)	-	-
5. Pool's actuarial value of assets (AVA) including receivables	3,203,214,899	-	-
6. Plan's actuarial value of assets (AVA) including receivables [(1+2) / (3+4) x 5]	941,259	-	-
7. Pool's market value of assets (MVA) including receivables	2,867,303,802	-	-
8. Plan's market value of assets (MVA) including receivables [(1+2) / (3+4) x 7]	842,552	-	-

***Funding History***

The Funding History below shows the actuarial accrued liability, the actuarial value of assets, the market value of assets, funded ratios and the annual covered payroll. The actuarial value of assets is used to establish funding requirements and the funded ratio on this basis represents the progress toward fully funding future benefits for current plan participants. The funded ratio based on the market value of assets is an indicator of the short-term solvency of the plan in the risk pool.

<u>Actuarial Valuation Date</u>	<u>Actuarial Accrued Liability (a)</u>	<u>Actuarial Value of Assets (AVA) (b)</u>	<u>Market Value of Assets (MVA) (c)</u>	<u>Funded Ratio AVA (b/a)</u>	<u>MVA (c/a)</u>	<u>Annual Covered Payroll</u>
June 30, 2011	\$ 1,029,643	941,259	842,552	91.42%	81.83%	\$ 2,331,588
June 30, 2012	*	-	-	0.00%	0.00%	-
June 30, 2013	*	-	-	0.00%	0.00%	-

\* CalPERS has not provided the information for these periods as of the date of the audit report.

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# **Report on Internal Controls and Compliance**





Charles Z. Fedak, CPA, MBA  
Paul J. Kaymark, CPA  
Christopher J. Brown, CPA

# Charles Z. Fedak & Company

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## **Independent Auditor's Report on Internal Controls Over Financial Reporting And on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards***

Board of Directors  
Joshua Basin Water District  
Joshua Tree, California

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the Joshua Basin Water District (District) as of and for the years ended June 30, 2013 and 2012, and the related notes to the financial statements, which collectively comprises the District's basic financial statements, and have issued our report thereon dated September 30, 2013.

### **Internal Control Over Financial Reporting**

In planning and performing our audits of the financial statements, we considered the District's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we do not express an opinion on the effectiveness of the District's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audits, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

**Independent Auditor's Report on Internal Controls Over Financial Reporting  
And on Compliance and Other Matters Based on an Audit of Financial Statements  
Performed in Accordance with *Government Auditing Standards*, (continued)**

**Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

*Charles Z. Fedak & Company CPAs - An Accountancy Corporation*

**Charles Z. Fedak & Company, CPA's - An Accountancy Corporation**  
Cypress, California  
September 30, 2013